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E.O. 12356: N/A

TAGS: PREL, PHUM, UNSC, RW, MOPS, PREF

SUBJECT: RENEWING UNAMIR'S MANDATE

REF: USUN 2054

1. THIS IS AN ACTION CABLE. SEE PARAGRAPHS 3 AND 4.
2. SUMMARY: WE FAVOR REDRAWING UNAMIR'S MANDATE TO EMPHASIZE MOBILE MILITARY OBSERVATION, SUPPORT FOR REPATRIATION OF REFUGEES AND DEMINING, SUPPORT FOR THE UN'S GOOD OFFICES FOR RWANDAN RECONCILIATION, PROTECTION OF INTERNATIONAL TRIBUNAL AND UN CENTER FOR HUMAN RIGHTS PERSONNEL, AND ASSISTANCE IN CIVILIAN POLICE TRAINING. WE ALSO FAVOR AFFIRMATION THAT THE ARMS EMBARGO APPLIES TO SALES AND TRANSFERS TO RWANDANS IN BORDERING COUNTRIES. END SUMMARY.
3. USUN SHOULD CONVEY US VIEWS ON UNAMIR'S MANDATE RENEWAL TO APPROPRIATE OFFICIALS IN THE UN SECRETARIAT, INCLUDING THE DEPARTMENT OF PEACEKEEPING OPERATIONS.
4. EMBASSY KIGALI SHOULD CONVEY US THINKING TO APPROPRIATE PERSONS IN UNAMIR AND THE OFFICE OF THE SRSG, AS WELL AS TO APPROPRIATE OFFICIALS OF THE GOVERNMENT OF RWANDA.
5. DEPARTMENT APPRECIATES THE MANY USEFUL SUGGESTIONS
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FROM USUN AND OTHER POSTS ON UNAMIR'S MANDATE. THIS
TELEGRAM REFLECTS USG REVIEW OF ISSUES RELATED TO THE
MANDATE.

6. WE RECOMMEND THAT UNAMIR'S MANDATE BE REDRAWN TO DEEMPHASIZE DIRECT PROTECTION OF CIVILIANS AND DISPLACED PERSONS. THE RWANDAN GOVERNMENT HAS EFFECTIVE CONTROL OVER RWANDAN TERRITORY AND HAS PRIMARY RESPONSIBILITY FOR SECURITY IN RWANDA. UNAMIR SHOULD CONTRIBUTE TO SECURITY IN RWANDA BY ESTABLISHING A VISIBLE PRESENCE THROUGHOUT

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RWANDA AND OBSERVING AND REPORTING ON SECURITY CONDITIONS IN RWANDA AND ALONG RWANDA'S BORDERS. THIS MONITORING SHOULD BE DONE BY MILITARY OBSERVERS AND OTHER APPROPRIATE PERSONNEL IN MOBILE TEAMS THROUGHOUT RWANDA.

7. UNAMIR SHOULD CONTINUE TO CONTRIBUTE TO SECURITY FOR THE DISTRIBUTION OF RELIEF SUPPLIES AND FOR HUMANITARIAN RELIEF OPERATIONS. UNAMIR SHOULD ASSIST MEMBER STATES THE RWANDAN GOVERNMENT, AND OTHER ORGANIZATIONS WITH DEMINING OPERATIONS BY CONTRIBUTING TO THEIR SECURITY IN RWANDA. UNAMIR SHOULD ALSO CONTRIBUTE TO SECURITY FOR THE REPATRIATION OF REFUGEES. THAT MAY INCLUDE ESTABLISHMENT OF TRANSPORT CORRIDORS AND TRANSIT POINTS FOR RETURNING REFUGEES INSIDE RWANDA, AS WELL AS LIAISON WITH UNHCR'S PROTECTION FORCE CONCERNING SECURITY FOR REFUGEES BETWEEN THE CAMPS AND THE BORDER. UNAMIR'S MILITARY OBSERVERS SHOULD ALSO COMMUNICATE CLOSELY WITH THE HUMAN RIGHTS OBSERVERS OF THE UN CENTER FOR HUMAN RIGHTS.

8. SPECIAL EMPHASIS SHOULD BE PLACED ON SUPPORTING THE SRSG'S ROLE IN USING THE UN'S GOOD OFFICES TO HELP ACHIEVE LIMITED OFFICIAL USE

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NATIONAL RECONCILIATION FOR RWANDANS THROUGHOUT THE REGION WITHIN THE FRAME OF REFERENCE OF THE ARUSHA PEACE AGREEMENT.

9. UNAMIR SHOULD CONTINUE ITS MANDATE TO CONTRIBUTE TO THE SECURITY OF PERSONNEL OF THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA AND HUMAN RIGHTS OFFICERS, INCLUDING FULL-TIME PROTECTION FOR THE PROSECUTOR'S OFFICE, AS WELL AS SECURITY DETAILS FOR MISSIONS OUTSIDE KIGALI.

10. UNAMIR SHOULD CONTINUE TO ASSIST IN THE ESTABLISHMENT AND TRAINING OF A NEW, INTEGRATED, NATIONAL POLICE FORCE. UNAMIR SHOULD INCREASE THE QUALITY OF THE EXPERTS IT HIRES TO TRAIN AND MONITOR RWANDAN CIVILIAN POLICE.

11. THE RESOLUTION RENEWING UNAMIR'S MANDATE SHOULD ALSO CLARIFY THE ARMS EMBARGO BY AFFIRMING THAT THE ARMS EMBARGO IMPOSED UNDER RESOLUTION 918 APPLIES TO SALES OR

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TRANSFERS OF WEAPONS OR LETHAL MATERIEL TO ALL RWANDAN CITIZENS IN RWANDA AND IN STATES BORDERING RWANDA.

12. AS APPROPRIATE, WE WILL SUPPORT AND ENCOURAGE SANCTIONS COMMITTEE EXCEPTIONS TO THE ARMS EMBARGO FOR RWANDAN GOVERNMENT PURCHASES OF NON-LETHAL ITEMS AND DEMINING EQUIPMENT.

13. THE RESOLUTION SHOULD CALL UPON THE GOVERNMENTS OF RWANDA AND OF STATES BORDERING RWANDA TO CO-OPERATE FULLY WITH UNAMIR IN THE FULFILLMENT OF ITS MANDATE.

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14. THE RESOLUTION SHOULD CALL UPON MEMBER STATES TO SUPPORT THE TRAINING OF A NEW, INTEGRATED, NATIONAL POLICE FORCE. THE UN SHOULD ESTABLISH A VOLUNTARY TRUST FUND TO PAY FOR THE POLICE TRAINING AND MONITORING.

15. ALTHOUGH THE UN DEPARTMENT OF PEACEKEEPING OPERATIONS WILL NEED TO ESTIMATE THE NUMBER OF UNAMIR PERSONNEL NEEDED TO CARRY OUT UNAMIR'S MANDATE, OUR EXPECTATION IS THAT THE NUMBER OF TROOPS AND MILITARY OBSERVERS WILL BE REDUCED TO ABOUT HALF THE CURRENT TROOP LEVEL. IN ADDITION, UNAMIR WILL NEED POLICE EXPERTS TO CONDUCT THE CIVILIAN POLICE TRAINING AND MONITORING PROGRAM. THE COMPOSITION OF UNAMIR WILL CHANGE AS MORE MILITARY OBSERVATION WILL REQUIRE MORE HIGHLY SKILLED OFFICERS AND FEWER INFANTRY BATTALIONS. WE EXPECT THAT THE ADDED COST PER PERSON OF THE MILITARY OBSERVERS WILL BE MORE THAN OFFSET BY REDUCTION IN THE NUMBER OF INFANTRY.

16. REFTELS EXPLAIN THAT THE GOR WANTS A DRAWDOWN TO A UNAMIR FORCE OF ONLY 1000 FOR A FINAL PERIOD OF SIX MONTHS. AMEMBASSY KIGALI SHOULD INFORM THE GOR THAT UNAMIR MUST REMAIN FOR LONGER THAN SIX MONTHS BECAUSE UNAMIR MUST PROTECT THE PERSONNEL OF THE INTERNATIONAL CRIMINAL TRIBUNAL FOR RWANDA AND THE UN CENTER FOR HUMAN RIGHTS. THE NUMBER OF TROOPS AND OBSERVERS MUST BE ADEQUATE TO CARRY OUT UNAMIR'S MANDATE AND THEY MUST NOT BE CONFINED TO KIGALI.

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17. USUN AND AMEMBASSY KIGALI ARE REQUESTED TO REPORT ON
RESPONSES TO THESE PROPOSALS. INSTRUCTIONS FOR A SECURITY
COUNCIL RESOLUTION WILL FOLLOW IN ANOTHER CABLE. CHRISTOPHER
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